

Request for Proposal

For

Professional Services

For

Disaster Recovery, Grant and

Project Management

## REQUEST FOR PROPOSALS FOR PROFESSIONAL SERVICES FOR DISASTER RECOVERY GRANT AND PROJECT MANAGEMENT

RFP START DATE August 25, 2021

RFP END DATE September 24, 2021 at 10:00am C.S.T.

QUESTIONS MUST BE SUBMITTED BY September 8, 2021

RESPONSE TO QUESTIONS WILL BE PROVIDED VIA ADDENDUM BY SEPTEMBER 10, 2021

The Calcasieu Parish Sheriff's Office (referred to hereinafter as CPSO) reserves the right to change the schedule of events or revise any part of the RFP by issuing an addendum to the RFP at any time. Addenda's will be provided to bidders via email. Email address of bidder will be obtained by CPSO through the bidder advising of intent to bid upon download of bid package.

BID CONTACT Jeff Cole

Risk Manager jcole@cpso.com

CONTRACT DURATION 2 years

CONTRACT RENEWAL 3 one-year renewals

#### **ADVERTISEMENT**

The CFO on behalf of the Calcasieu Parish Sheriff's Office of Calcasieu Parish, Louisiana, does hereby advertise for sealed RFP's and will open same on:

- 1. Friday, September 24, 2021.
- 2. At the Purchasing Office of the Calcasieu Parish Sheriff's Office located at 5400 East Broad Street, Lake Charles, Louisiana, 70615, at the hour of 10:00 a.m. C.S.T.
- 3. For: Request for Proposals for Professional Services for Disaster Recovery, Grant and Project Management.
- 4. All RFP's must be submitted according to RFP requirements. Paper RFP may be obtained in the Purchasing Office of the Calcasieu Parish Sheriff's Office.
- 5. Preference is given to materials, supplies, and provisions that are produced, manufactured, or grown in Louisiana, quality being equal to articles offered by competitors outside the State.
- 6. The public shall incur no obligation to the Contractor until the Contract between the Calcasieu Parish Sheriff's Office and the Contractor is fully executed.
- 7. The Sheriff's Office reserves the right to reject any and all RFP's for just cause as permitted by LA R.S. 38:2214B. The ability of an Entity to reject any bid is applicable <u>only</u> when administered in accordance with the Public Bid Law. In accordance with LSA—R.S. 38:2212(B)(1), the provisions and requirements of this Section, those stated in the bidding documents shall not be waived by any entity.
- 8. RFP may be held by the Sheriff's Office for a period not to exceed forty-five (45) days from the date of the opening of RFP for the purpose of reviewing the RFP and investigation the qualifications of bidders, prior to award.
- 9. Official action on this RFP will be taken within Forty-five (45) days by the Calcasieu Parish Sheriff's Office.
- 10. All RFP's <u>must</u> be plainly marked on the outside of the envelope:

## RFP FOR PROFESSIONAL SERVICES FOR DISASTER RECOVERY GRANT AND PROJECT MANAGEMENT

Nicole C. Ory, Chief Fiscal Officer

RUN: Lake Charles American Press – August 25, August 30 & September 3, 2021

#### INTENT

The **CPSO** invites qualified firms to respond to its Request for Proposals ("RFP") by providing their qualifications and experience for consideration in providing technical services for grant and project management pertaining to disaster recovery operations for past and future disaster events during this contracted period.

This RFP is issued by the **CPSO** for the purpose of entering into a contract with a technical assistance contractor who shall provide qualified personnel familiar with all Federal Emergency Management Agency (FEMA) programs administered under the Stafford Act, e.g. Public Assistance and Hazard Mitigation, as well as recovery programs available under Housing and Urban Development (HUD), CDBG-DR and CDBG-MIT or any other federally funded grant program in which grant and/or project management is required. The **CPSO** intends to issue a written notice to proceed to the selected consulting firm already under contract when services are needed for all such programs associated with past or future disaster.

The technical assistance provided by Contractor's personnel will assist the **CPSO** in expediting recovery and maximizing grant opportunities.

Interested firms must submit three hard copies of their Proposal and one electronic proposal on a thumb drive to our physical location prior to 10:00 a.m. C.S.T. on Friday, September 24, 2021.

The physical location is: Calcasieu Parish Sheriff's Office Purchasing Office 5400 East Broad Street Lake Charles, LA 70615 Attn: Kim Shelton

Proposer is solely responsible for the timely delivery of its Proposal. Failure to meet the proposal opening date and time shall result in rejection of the Proposal.

Submittals MUST BE RECEIVED no later than 10:00 a.m. CST on Friday, September 24, 2021.

#### **SCOPE OF WORK**

The consulting firm shall work closely and collaborate with the **CPSO**, FEMA, and various other funding agencies to ensure the proper use and application of federal and state funds, focusing on maximizing eligible and allocable dollars. The Consultant shall implement efficient processes that reduce the timeline for eligibility determinations to support project cash flow, sources, and uses. The Consultant will provide technical knowledge and experience, proven business processes, and procurement advisory and policy strategies. To develop and implement the framework of grant activities, the Consultant may be requested to perform services necessary to complete the following objectives and tasks as requested by the **CPSO**.

- Conduct damage assessments as required following a disaster event.
- Coordinate with the **CPSO** to obtain cost information and backup documentation for expenses related to responding to and recovery from a disaster.
- Review potential reimbursement cost eligibility and develop justifications for presentation to Federal,
   State, and other agencies involved in providing disaster recovery funds.
- Compile and summarize cost information and justifications for presentation to the **CPSO** and Federal, State, and other agencies.
- Develop, revise, and submit expedited Project Worksheets (PW's) and grant applications, including subsequent revisions, on behalf of the CPSO to Federal and State agencies for successful approval, obligation, and reimbursement.
- This includes project identification, development, formulation, and processing as required for small and large projects.
- Ensure that all eligible damages have been identified, quantified, and presented to the CPSO, Federal
  agencies, and State agencies. Incorporate all eligible damages into Project Worksheets (PW's) and
  grant applications with supporting documentation and proper cost estimates, using FEMA Cost
  Estimating Factor (CEF) when necessary.
- Perform insurance reconciliation, as well as other funding source coordination to avoid duplication of benefits (DOB).
- Perform Cost-Benefit Analyses when necessary to support the CPSO'S determination of pursuing reimbursement.
- Consult with the CPSO to ensure compliance with applicable regulations and requirements, including
  the Stafford Act, Environmental and Historic Preservation Management, Davis-Bacon, and Section 3 as
  necessary.
- Prepare hazard mitigation proposals, grant applications, benefit-cost analysis and other services related to the Hazard Mitigation Grant Program and other mitigation programs when applicable.
- Attend meetings with the **CPSO**, Federal agencies, and State agencies to negotiate and present Project Worksheets and the obligation of eligible amounts.
- Provide grant management advice to maximize reimbursements of disaster recovery expenses.
- Attend and participate in meetings as required and requested by the CPSO.
- Prepare draft correspondence to local, Federal, State, and Parish officials on behalf of the CPSO.
- Provide the **CPSO** with any changes in policies, procedures, processes, or deadlines throughout the financial disaster recovery processes.
- Prepare for and respond to inspections and audits for on-going and completed projects as requested.
- Prepare formal audit responses and justifications; attend associated meetings and hearings as needed.
- Prepare and conduct the final cost reconciliation and close-out packaging, ensuring maximum recovery
  and retention of all eligible funding, satisfactory disposition of arbitration and appeals, and availability
  of supporting documents for future audits.
- Coordinate with other consultants and vendors for related services such as accounting, legal, architecture, engineering, environmental, restoration, and construction contractors as needed.
- Track, monitor, and report time and activities performed by Consulting Firm staff by project, or as allowable under the provisions of Federal guidance for direct administrative, indirect, and project management costs reimbursement.
- Provide monthly written performance and status reports to the **CPSO** on the status of activities completed under this contract, the FEMA Public Assistance (PA) program, and other grant assistance programs.

#### **PROJECT MANAGEMENT** (As Needed)

- Coordination of temporary facilities, as needed and demobilization of units.
- Management of design and construction phases for facility restoration, including procurement of these noted services.
- Field inspection services to ensure compliance to schedule, budget, and contractual requirements.
- Project controls including manage invoices, contracts, change orders, and amendments to develop systems that result in delivery of projects on time and on budget.

#### **EVALUATION AND SELECTION**

The response to the RFP should address the following:

- 1. Executive Summary
- 2. Corporate Background and Experience
- 3. Approach and Methodology
- 4. Resumes, Proposed Staff Qualifications
- 5. Cost

### **Executive Summary**

This section should serve to introduce the purpose and scope of the proposal. It should include administrative information including, at a minimum, response date, proposer contact name and phone number, and the stipulation that the proposal is valid for a time period of at least ninety (90) days from the date of submission. This section should also include a summary of the Proposer's qualifications and ability to meet the **CPSO** overall requirements.

#### **Corporate Background and Experience**

Proposer should give a description of its organization to include a brief history, structure and organization, number of years in business, and copies of its latest financial statements, preferably audited. Proposer should provide a description of its resources available to support this project, such as facilities, equipment, software, or staff who have the required qualifications and experience.

This section should also provide a detailed discussion of Proposer's prior experience in working on projects similar in size, scope, client type and function to the proposed contract. References from previous clients to include contact information should be provided. Proposer is required to have an established office in Calcasieu Parish.

If subcontractors will be employed, Proposer should provide the same information regarding the subcontractor(s) as is requested for Proposer, excluding the criteria of a local office.

#### **Resumes, Proposed Staff Qualifications**

Proposer should submit resumes for the individuals to be assigned to the project and identify the staff positions that the individual will be assigned. The individual should be further identified as either a company employee or a subcontractor. Proposer should provide detailed information addressing the experience and qualifications of assigned personnel. The information should include all education, training, and experience specific to the contract statement of work and the position held by the individual under the contract.

#### Cost

The proposal should include an hourly rate for each position description listed in Attachment A. All costs proposed are to be inclusive of labor, materials, equipment, incidentals, and costs necessary to provide the Scope of Services outlined in this RFP. All non-labor cost, such as travel cost if required will be billed at cost without markup upon approval.

#### **Evaluation Team**

The evaluation of proposals will be performed by an evaluation team designated by the Purchasing Agent of the **CPSO**, which will determine the proposal most advantageous to the **CPSO**, taking into consideration price and the evaluation factors set forth herein.

#### **Evaluation and Review**

Responsive proposals will be evaluated based on information provided in the proposal. The **CPSO** reserves the right to validate the claims made in the proposals through outside third parties.

The evaluation will be conducted according to the following:

CRITERIA	MAXIMUM SCORE
Background and Experience of Proposer	30
Approach and Methodology	30
Resumes, Proposed Staff Qualifications	20
Cost	20
TOTAL POSSIBLE POINTS	100

#### **COST OF PREPARING PROPOSALS**

Costs associated with developing the proposal, preparing for oral presentations, if any, and any other expenses incurred by the Proposer in responding to this RFP are entirely the responsibility of the Proposer, and shall not be reimbursed by the **CPSO**.

#### **ERRORS AND OMISSIONS IN PROPOSAL**

The **CPSO** will not be liable for any errors in proposals. The **CPSO** reserves the right to make corrections or amendments due to errors identified in proposals by the **CPSO** or Proposer. The **CPSO**, at its option, has the right to request clarification or additional information from the proposers.

**CONTRACTOR'S AND SUB-CONTRACTOR'S INSURANCE:** Prime Contractor and any sub-Contractors shall carry and maintain at least the minimum insurance as specified below until completion and acceptance of the work covered by this contract. Insurance companies listed on certificates must have industry rating of A-, Class VI or higher, according to Best's Key Rating Guide. Prime Contractor is responsible for assuring that its sub-Contractors meet these insurance requirements.

A. Commercial General Liability on an occurrence basis: General Aggregate \$2,000,000 Each Occurrence \$1,000,000

**B.** Business Auto Policy

Any Auto; or Owned, Non-Owned & Hired: Combined Single Limit \$1,000,000

C. Standard Workers Compensation – Full statutory liability for State of Louisiana with Employer's Liability Coverage.

The Contractor shall provide the **CPSO** at the time that the contracts are returned by him/her for execution, certificates and policies as listed below:

#### **AWARD**

An award resulting from this request shall be awarded to the responsive and responsible Offeror whose proposal is determined to be most advantageous to the **CPSO**, taking into consideration price and the evaluation factors set forth in the RFP. However, the right is reserved to reject any and all proposals received, to waive any informalities, and in all cases the **CPSO** will be the sole judge as to whether an Offerors proposal has or has not satisfactorily met the requirements of this RFP.

#### **SUBMISSION REQUIREMENTS:**

- System for Award Management. Consultant/Firm is not debarred or suspended from the Excluded Parties List System (EPLS) in the System for Award Management (SAM). Include verification that your company as well as the company's principal is not listed (is not debarred) through the System for Award Management (www.SAM.gov). Enclose a print out of the search results that includes the record date.
- Certification Regarding Lobbying, enclosed in Attachment B. Certification for Contracts, Grants, Loans, and Cooperative Agreements is included in the RFP and must be submitted with the response.
- **Required Contract Provisions**. Applicable provisions enclosed in Attachment C must be included in all contracts executed as a result of this RFP.

#### ATTACHEMENT A: COST PROPOSAL FORM

Note to Proposers: All costs proposed are to be inclusive of labor, materials, equipment, incidents, etc. necessary to provide the outlined in this RFP for the below listed hourly rates. Rates proposed are also to include general overhead, equipment, field overhead, and profit. All non-labor cost, such as travel cost if required will be billed at cost without markup upon approval.

POSITION	RATE/HOUR
Principal/Program Executive	
Subject Matter Expert	
Program Director	
Senior Grants Manager	
Senior Project Manager	
Engineer	
Architect	
Project Manager	
Grants Manager	
Reimbursement Specialist	
Project Controls Specialist	
Data Manager	
Document Controls Specialist	
Audit Support Manager	

Certification Regarding Lobbying

(To be submitted with each bid or offer exceeding \$100,000)

The undersigned certifies, to the best of his or her knowledge and belief, that: (a) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement. (b) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions. (c) The undersigned shall require that the language paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly. This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by 31, U.S.C. § 1352 (as amended by the Lobbying Disclosure Act of 1995). \_\_\_\_\_, certifies or affirms the truthfulness and accuracy of each statement of its certification The Contractor, and disclosure, if any. In addition, the Contractor understands and agrees that the provisions of 31 U.S.C. § 3801 et seq., apply to this certification and disclosure, if any. Signature of Contractor's Authorized Official

Printed Name and Title of Contractor's Authorized Official

Date

#### INSTRUCTIONS FOR COMPLETION OF SF-LLL, DISCLOSURE OF LOBBYING ACTIVITIES

This disclosure form shall be completed by the reporting entity, whether subawardee or prime Federal recipient, at the initiation or receipt of a covered Federal action, or a material change to a previous filing, pursuant to title 31 U.S.C. section 1352. The filing of a form is required for each payment or agreement to make payment to any lobbying entity for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with a covered Federal action. Complete all items that apply for both the initial filing and material change report. Refer to the implementing guidance published by the Office of Management and Budget for additional information.

- 1. Identify the type of covered Federal action for which lobbying activity is and/or has been secured to influence the outcome of a covered Federal action.
- 2. Identify the status of the covered Federal action.
- 3. Identify the appropriate classification of this report. If this is a follow-up report caused by a material change to the information previously reported, enter the year and quarter in which the change occurred. Enter the date of the last previously submitted report by this reporting entity for this covered Federal action.
- 4. Enter the full name, address, city, State and zip code of the reporting entity. Include Congressional District, if known. Check the appropriate classification of the reporting entity that designates if it is, or expects to be, a prime or subaward recipient. Identify the tier of the subawardee, e.g., the first subawardee of the prime is the 1st tier. Subawards include but are not limited to subcontracts, subgrants and contract awards under grants.
- 5. If the organization filing the report in item 4 checks "Subawardee," then enter the full name, address, city, State and zip code of the prime Federal recipient. Include Congressional District, if known.
- 6. Enter the name of the federal agency making the award or loan commitment. Include at least one organizational level below agency name, if known. For example, Department of Transportation, United States Coast Guard.
- 7. Enter the Federal program name or description for the covered Federal action (item 1). If known, enter the full Catalog of Federal Domestic Assistance (CFDA) number for grants, cooperative agreements, loans, and loan commitments.
- 8. Enter the most appropriate Federal identifying number available for the Federal action identified in item 1 (e.g., Request for Quote (RFP) number; Invitations for Bid (IFB) number; grant announcement number; the contract, grant, or loan award number; the application/Quote control number assigned by the Federal agency). Included prefixes, e.g., "RFP-DE-90-001."
- 9. For a covered Federal action where there has been an award or loan commitment by the Federal agency, enter the Federal amount of the award/loan commitment for the prime entity identified in item 4 or 5.
- 10. (a) Enter the full name, address, city, State and zip code of the lobbying registrant under the Lobbying Disclosure Act of 1995 engaged by the reporting entity identified in item 4 to influence the covered Federal action.
- (b) Enter the full names of the individual(s) performing services, and include full address if different from 10(a). Enter Last Name, First Name, and Middle Initial (MI).
- 11. The certifying official shall sign and date the form, print his/her name, title, and telephone number.

According to the Paperwork Reduction Act, as amended, no persons are required to respond to a collection of information unless it displays a valid OMB control Number. The valid OMB control number for this information collection is OMB No.

unless it displays a valid OMB control Number. The valid OMB control number for this information collection is OMB No. 0348-0046. Public reporting burden for this collection of information is estimated to average 10 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0046), Washington, DC 20503

# Approved by OMB 0348-0046 Disclosure of Lobbying Activities

Complete this form to disclose lobbying activities pursuant to 31 U.S.C. 1352 (See reverse for public burden disclosure)

a. contract b. grant c. cooperative agreement d. loan e. loan guarantee f. loan insurance	Status of Federal Action:  a. bid/offer/application  b. initial award  c. post-award		Report Type:  a. initial filing  b. material change
Name and Address of Reporting Entity  —— Prime —— Subawardee  Tier, if Known		and Address of Pri	
Congressional District, if known: Federal Department/Agency:		7. Federal Progra	aal District, if known: am Name/Description: applicable:
Federal Action Number, if known:		9. Award Amount	t, if known:
10. a. Name and Address of Lobbying (if individual, last name, first name, MI)	•	b. Individuals Pedifferent from No. (last name, first	
11. Information requested through this form is authorized by title 31 U.S.C. section 1352. This disclosure of lobbying activities is a material representation of fact upon which reliance was placed by the tier above when this transaction was made or entered into. This disclosure is required pursuant to 31 U.S.C. 1352. This information will be reported to the Congress semi-annually and will be available for public inspection. Any person who fails to file the required disclosure shall be subject to a civil penalty of not less		Print Name:	Date:

than \$10,000 and not more than \$100,000 for each such failure.	
Federal Use Only	Authorized for Local Reproduction Standard Form - LLL (Rev. 7-97)

#### **CONTRACT PROVISIONS**

Requirement under the Uniform Rules. A non-Federal entity's contracts must contain the applicable provisions described in Appendix II to the Uniform Rules (Contract Provisions for non-Federal Entity Contracts Under Federal Awards), which are set forth below. 2 C.F.R. §

200.326. FEMA has provided model language for these required contract clauses at <a href="https://www.fema.gov/media-library-data/1557346958767-7fe2febf2ef09f7c3d0d2411a9a718f7/PDATContractProvisionsTemplate.pdf">https://www.fema.gov/media-library-data/1557346958767-7fe2febf2ef09f7c3d0d2411a9a718f7/PDATContractProvisionsTemplate.pdf</a>.

#### 1. Remedies

- a. <u>Standard</u>: Contracts for more than the simplified acquisition threshold (\$150,000) must address administrative, contractual, or legal remedies in instances where contractors violate or breach contract terms, and provide for such sanctions and penalties as appropriate. <u>See</u> 2 C.F.R. Part 200, Appendix II, (A).
- b. <u>Applicability:</u> This requirement applies to all FEMA grant and cooperative agreement programs.

#### 2. Termination for Cause and Convenience.

- a. All contracts in excess of \$10,000 must address termination for cause and for convenience by the non-Federal entity including the manner by which it will be effected and the basis for settlement. See 2 C.F.R. Part 200, Appendix II, (B).
- b. <u>Applicability</u>. This requirement applies to all FEMA grant and cooperative agreement programs.

#### 3. Equal Employment Opportunity.

- a. <u>Standard</u>. Except as otherwise provided under 41 C.F.R. Part 60, all contracts that meet the definition of "federally assisted construction contract" in 41 C.F.R. § 60-1.3 must include the equal opportunity clause provided under 41 C.F.R. § 60-1.4(b), in accordance with Executive Order 11246, *Equal Employment Opportunity* (30 Fed. Reg. 12319, 12935, 3 C.F.R. Part, 1964-1965 Comp., p. 339), as amended by Executive Order 11375, *Amending Executive Order* 11246 Relating to Equal Employment Opportunity, and implementing regulations at 41
  - C.F.R. Part 60 (Office of Federal Contract Compliance Programs, Equal Employment Opportunity, Department of Labor). See 2 C.F.R. Part 200, Appendix II, (C).

#### b. <u>Key Definitions</u>.

(1) Federally Assisted Construction Contract. The regulation at 41 C.F.R. § 60-1.3 defines a "federally assisted construction contract" as any agreement or modification thereof between any applicant and a person for construction work which is paid for in whole or in part with funds obtained from the Government or borrowed on the credit of the Government pursuant to any Federal program involving a grant, contract,

loan, insurance, or guarantee, or undertaken pursuant to any Federal program involving such

grant, contract, loan, insurance, or guarantee, or any application or modification thereof approved by the Government for a grant, contract, loan, insurance, or guarantee under which the applicant itself participates in the construction work.

- (2) <u>Construction Work</u>. The regulation at 41 C.F.R. § 60-1.3 defines "construction work" as the construction, rehabilitation, alteration, conversion, extension, demolition or repair of buildings, highways, or other changes or improvements to real property, including facilities providing utility services. The term also includes the supervision, inspection, and other onsite functions incidental to the actual construction.
- c. <u>Applicability</u>. This requirement applies to all FEMA grant and cooperative agreement programs.
- d. The regulation at 41 C.F.R. Part 60-1.4(b) requires the insertion of the following contract clause:

"During the performance of this contract, the contractor agrees as follows:

- (1) The contractor will not discriminate against any employee or applicant for employment because of race, color, religion, sex, or national origin. The contractor will take affirmative action to ensure that applicants are employed, and that employees are treated during employment without regard to their race, color, religion, sex, or national origin. Such action shall include, but not be limited to the following: Employment, upgrading, demotion, or transfer; recruitment or recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and selection for training, including apprenticeship. The contractor agrees to post in conspicuous places, available to employees and applicants for employment, notices to be provided setting forth the provisions of this nondiscrimination clause.
- (2) The contractor will, in all solicitations or advertisements for employees placed by or on behalf of the contractor, state that all qualified applicants will receive considerations for employment without regard to race, color, religion, sex, or national origin.
- (3) The contractor will send to each labor union or representative of workers with which he has a collective bargaining agreement or other contract or understanding, a notice to be provided advising the said labor union or workers' representatives of the contractor's commitments under this section, and shall post copies of the notice in conspicuous places available to employees and applicants for employment.
- (4) The contractor will comply with all provisions of Executive Order 11246 of September 24, 1965, and of the rules, regulations, and relevant orders of the Secretary of Labor.
- (5) The contractor will furnish all information and reports required by Executive Order 11246 of September 24, 1965, and by rules, regulations, and orders of the Secretary of Labor, or pursuant thereto, and will permit access to his books, records, and accounts by the administering agency and the Secretary of Labor for purposes of investigation to ascertain compliance with such rules, regulations, and orders.
- (6) In the event of the contractor's noncompliance with the nondiscrimination clauses of this contract or with any of the said rules, regulations, or orders, this contract may be canceled, terminated, or suspended in whole or in part and the contractor may be declared ineligible for further Government contracts or federally assisted construction contracts in accordance with procedures authorized in Executive Order 11246 of September 24, 1965,

and such other sanctions as may be imposed and remedies invoked as provided in Executive Order 11246 of September 24, 1965, or by rule, regulation, or order of the Secretary of Labor, or as otherwise provided by law.

(7) The contractor will include the portion of the sentence immediately preceding paragraph (1) and the provisions of paragraphs (1) through (7) in every subcontract or purchase order unless exempted by rules, regulations, or orders of the Secretary of Labor issued pursuant to section 204 of Executive Order 11246 of September 24, 1965, so that such provisions will be binding upon each subcontractor or vendor. The contractor will take such action with respect to any subcontract or purchase order as the administering agency may direct as a means of enforcing such provisions, including sanctions for noncompliance: Provided, however, That in the event a contractor becomes involved in, or is threatened with, litigation with a subcontractor or vendor as a result of such direction by the administering agency the contractor may request the United States to enter into such litigation to protect the interests of the United States."

#### 4. <u>Davis Bacon Act and Copeland Anti-Kickback Act.</u>

- a. <u>Applicability of Davis-Bacon Act</u>. The Davis-Bacon Act only applies to the emergency Management Preparedness Grant Program, Homeland Security Grant Program, Nonprofit Security Grant Program, Tribal Homeland Security Grant Program, Port Security Grant Program, and Transit Security Grant Program. It does not apply other FEMA grant and cooperative agreement programs.
- All prime construction contracts in excess of \$2,000 awarded by non-Federal entities must include a provision for compliance with the Davis-Bacon Act (40 U.S.C. §§ 3141-3144 and 3146-3148) as supplemented by Department of Labor regulations at 29 C.F.R. Part 5 (Labor Standards Provisions Applicable to Contracts Covering Federally Financed and Assisted Construction)). See 2 C.F.R. Part 200, Appendix II, (D).
- c. In accordance with the statute, contractors must be required to pay wages to laborers and mechanics at a rate not less than the prevailing wages specified in a wage determination made by the Secretary of Labor. In addition, contractors must be required to pay wages not less than once a week.
- d. The non-Federal entity must place a copy of the current prevailing wage determination issued by the Department of Labor in each solicitation. The decision to award a contract or subcontract must be conditioned upon the acceptance of the wage determination. The non-Federal entity must report all suspected or reported violations to the Federal awarding agency.
- e. In contracts subject to the Davis-Bacon Act, the contracts must also include a provision for compliance with the Copeland "Anti-Kickback" Act (40 U.S.C. § 3145), as supplemented by Department of Labor regulations at 29 C.F.R. Part 3 (Contractors and Subcontractors on Public Building or Public Work Financed in Whole or in Part by Loans or Grants from the United States). The Copeland Anti- Kickback Act provides that each contractor or subrecipient must be prohibited from inducing, by any means, any person employed in the construction, completion, or repair of public work, to give up any part of the compensation to which he or she is otherwise entitled. The non-Federal entity must report all suspected or reported violations to FEMA.
- f. The regulation at 29 C.F.R. § 5.5(a) does provide the required contract clause that applies to

compliance with both the Davis-Bacon and Copeland Acts. However, as discussed in the next subsection, the Davis-Bacon Act does not apply to Public Assistance recipients and subrecipients. <u>Assuch, FEMA requires the following contract clause:</u>

#### "Compliance with the Copeland "Anti-Kickback" Act

- (1) Contractor. The contractor shall comply with 18 U.S.C. § 874, 40 U.S.C. § 3145, and the requirements of 29 C.F.R. pt. 3 as may be applicable, which are incorporated by reference into this contract.
- (2) Subcontracts. The contractor or subcontractor shall insert in any subcontracts the clause above and such other clauses as the FEMA may by appropriate instructions require, and also a clause requiring the subcontractors to include these clauses in any lower tier subcontracts. The prime contractor shall be responsible for the compliance by any subcontractor or lower tier subcontractor with all of these contract clauses.
- (3) Breach. A breach of the contract clauses above may be grounds for termination of the contract, and for debarment as a contractor and subcontractor as provided in 29 C.F.R. § 5.12."

#### 5. Contract Work Hours and Safety Standards Act.

- a. <u>Applicability:</u> This requirement applies to all FEMA grant and cooperative agreement programs.
- b. Where applicable (see 40 U.S.C. § 3701), all contracts awarded by the non Federal entity in excess of \$100,000 that involve the employment of mechanics or laborers must include a provision for compliance with 40 U.S.C. §§ 3702 and 3704, as supplemented by Department of Labor regulations at 29 C.F.R. Part 5. See 2 C.F.R. Part 200, Appendix II, (E).
- c. Under 40 U.S.C. § 3702, each contractor must be required to compute the wages of every mechanic and laborer on the basis of a standard work week of 40 hours. Work in excess of the standard work week is permissible provided that the worker is compensated at a rate of not less than one and a half times the basic rate of pay for all hours worked in excess of 40 hours in the work week.
- d. The requirements of 40 U.S.C. § 3704 are applicable to construction work and provide that no laborer or mechanic must be required to work in surroundings or under working conditions which are unsanitary, hazardous or dangerous. These requirements do not apply to the purchases of supplies or materials or articles ordinarily available on the open market, or contracts for transportation or transmission of intelligence.
- e. The regulation at 29 C.F.R. § 5.5(b) provides the required contract clause concerning compliance with the Contract Work Hours and Safety Standards Act:

#### "Compliance with the Contract Work Hours and Safety Standards Act

(1) Overtime requirements. No contractor or subcontractor contracting for any part of the contract work which may require or involve the employment of laborers or mechanics shall require or permit any such laborer or mechanic in any workweek in which he or she is

employed on such work to work in excess of forty hours in such workweek unless such laborer or mechanic receives compensation at a rate not less than one and one-half times the basic rate of pay for all hours worked in excess of forty hours in such workweek.

- (2) Violation; liability for unpaid wages; liquidated damages. In the event of any violation of the clause set forth in paragraph (1) of this section the contractor and any subcontractor responsible therefor shall be liable for the unpaid wages. In addition, such contractor and subcontractor shall be liable to the United States (in the case of work done under contract for the District of Columbia or a territory, to such District or to such territory), for liquidated damages. Such liquidated damages shall be computed with respect to each individual laborer or mechanic, including watchmen and guards, employed in violation of the clause set forth in paragraph (1) of this section, in the sum of \$10 for each calendar day on which such individual was required or permitted to work in excess of the standard workweek of forty hours without payment of the overtime wages required by the clause set forth in paragraph (1) of this section.
- (3) Withholding for unpaid wages and liquidated damages. The (write in the name of the Federal agency or the loan or grant recipient) shall upon its own action or upon written request of an authorized representative of the Department of Labor withhold or cause to be withheld, from any moneys payable on account of work performed by the contractor or subcontractor under any such contract or any other Federal contract with the same prime contractor, or any other federally-assisted contract subject to the Contract Work Hours and Safety Standards Act, which is held by the same prime contractor, such sums as may be determined to be necessary to satisfy any liabilities of such contractor or subcontractor for unpaid wages and liquidated damages as provided in the clause set forth in paragraph (2) of this section.
- (4) <u>Subcontracts</u>. The contractor or subcontractor shall insert in any subcontracts the clauses set forth in paragraph (1) through (4) of this section and also a clause requiring the subcontractors to include these clauses in any lower tier subcontracts. The prime contractor shall be responsible for compliance by any subcontractor or lower tier subcontractor with the clauses set forth in paragraphs (1) through (4) of this section."
- 6. Rights to Inventions Made Under a Contract or Agreement.
  - a. <u>Stafford Act Disaster Grants</u>. This requirement <u>does not apply to the Public Assistance</u>, Hazard Mitigation Grant Program, Fire Management Assistance Grant Program, Crisis Counseling Assistance and Training Grant Program, Disaster Case Management Grant Program, and Federal Assistance to Individuals and Households Other Needs Assistance Grant Program, as FEMA awards under these programs do not meet the definition of "funding agreement."
  - b. If the FEMA award meets the definition of "funding agreement" under 37 C.F.R. § 401.2(a) and the non-Federal entity wishes to enter into a contract with a small business firm or nonprofit organization regarding the substitution of parties, assignment or performance of experimental, developmental, or research work under that "funding agreement," the non-Federal entity must comply with the requirements of 37 C.F.R. Part 401 (Rights to Inventions Made by Nonprofit Organizations and Small Business Firms Under Government Grants, Contracts and Cooperative Agreements), and any implementing regulations issued by FEMA. See 2 C.F.R. Part 200, Appendix II, (F).
- 7. The regulation at 37 C.F.R. § 401.2(a) currently defines "funding agreement" as any contract, grant, or cooperative agreement entered into between any Federal agency, other than the Tennessee Valley Authority, and any

- contractor for the performance of experimental, developmental, or research work funded in whole or in part by the Federal government. This term also includes any assignment, substitution of parties, or subcontract of any type entered into for the performance of experimental, developmental, or research work under a funding agreement as defined in the first sentence of this paragraph.
- 8. Clean Air Act and the Federal Water Pollution Control Act. Contracts of amounts in excess of \$150,000 must contain a provision that requires the contractor to agree to comply with all applicable standards, orders, or regulations issued pursuant to the Clean Air Act (42 U.S.C. §§ 7401-7671q) and the Federal Water Pollution Control Act as amended (33 U.S.C. §§ 1251-1387). Violations must be reported to FEMA and the Regional Office of the Environmental Protection Agency. See 2
  - a. The following provides a contract clause concerning compliance for contracts of amounts in excess of \$150,000:

#### "Clean Air Act

C.F.R. Part 200, Appendix II, (G).

- (1) The contractor agrees to comply with all applicable standards, orders or regulations issued pursuant to the Clean Air Act, as amended, 42 U.S.C. § 7401 et seq.
- (2) The contractor agrees to report each violation to the (name of the state agency or local or Indian tribal government) and understands and agrees that the (name of the state agency or local or Indian tribal government) will, in turn, report each violation as required to assure notification to the (name of recipient), Federal Emergency Management Agency, and the appropriate Environmental Protection Agency Regional Office.
- (3) The contractor agrees to include these requirements in each subcontract exceeding \$100,000 financed in whole or in part with Federal assistance provided by FEMA.

#### Federal Water Pollution Control Act

- (1) The contractor agrees to comply with all applicable standards, orders or regulations issued pursuant to the Federal Water Pollution Control Act, as amended, 33 U.S.C. 1251 et seq.
- (2) The contractor agrees to report each violation to the (name of the state agency or local or Indian tribal government) and understands and agrees that the (name of the state agency or local or Indian tribal government) will, in turn, report each violation as required to assure notification to the (name of recipient), Federal Emergency Management Agency, and the appropriate Environmental Protection Agency Regional Office.
- (3) The contractor agrees to include these requirements in each subcontract exceeding \$100,000 financed in whole or in part with Federal assistance provided by FEMA."

#### 9. Debarment and Suspension

- a. <u>Applicability:</u> This requirement applies to all FEMA grant and cooperative agreement programs.
- b. Non-federal entities and contractors are subject to the debarment and suspension regulations

implementing Executive Order 12549, *Debarment and Suspension* (1986) and Executive Order 12689, *Debarment and Suspension* (1989) at 2 C.F.R. Part 180 and the Department of Homeland Security's regulations at 2 C.F.R. Part 3000 (Nonprocurement Debarment and Suspension).

- c. These regulations restrict awards, subawards, and contracts with certain parties that are debarred, suspended, or otherwise excluded from or ineligible for participation in Federal assistance programs and activities. See 2 C.F.R. Part 200, Appendix II, (I); and Chapter IV, (6.d) and Appendix C, (2). A contract award must not be made to parties listed in the SAM Exclusions. SAM Exclusions is the list maintained by the General Services Administration that contains the names of parties debarred, suspended, or otherwise excluded by agencies, as well as parties declared ineligible under statutory or regulatory authority other than Executive Order 12549. SAM exclusions can be accessed at <a href="https://www.sam.gov">www.sam.gov</a>. See 2 C.F.R. § 180.530; Chapter IV, (6.d) and Appendix C, (2).
- d. In general, an "excluded" party cannot receive a Federal grant award or a contract within the meaning of a "covered transaction," to include subawards and subcontracts. This includes parties that receive Federal funding indirectly, such as contractors to recipients and subrecipients. The key to the exclusion is whether there is a "covered transaction," which is any nonprocurement transaction (unless excepted) at either a "primary" or "secondary" tier. Although "covered transactions" do not include contracts awarded by the Federal Government for purposes of the nonprocurement common rule and DHS's implementing regulations, it does include some contracts awarded by recipients and subrecipient.
- e. Specifically, a covered transaction includes the following contracts for goods or services:
  - (1) The contract is awarded by a recipient or subrecipient in the amount of at least \$25,000.
  - (2) The contract requires the approval of FEMA, regardless of amount.
  - (3) The contract is for federally-required audit services.
  - (4) A subcontract is also a covered transaction if it is awarded by the contractor of a recipient or subrecipient and requires either the approval of FEMA or is in excess of \$25,000.
- f. The following provides a debarment and suspension clause. It incorporates an optional method of verifying that contractors are not excluded or disqualified:

#### "Suspension and Debarment"

- (1) This contract is a covered transaction for purposes of 2 C.F.R. pt. 180 and 2 C.F.R. pt. 3000. As such the contractor is required to verify that none of the contractor, its principals (defined at 2 C.F.R. § 180.995), or its affiliates (defined at 2 C.F.R. § 180.905) are excluded (defined at 2 C.F.R.
- § 180.940) or disqualified (defined at 2 C.F.R. § 180.935).
- (2) The contractor must comply with 2 C.F.R. pt. 180, subpart C and 2 C.F.R. pt. 3000, subpart C and must include a requirement to comply with these regulations in any lower tier covered transaction it enters into.

- (3) This certification is a material representation of fact relied upon by (insert name of subrecipient). If it is later determined that the contractor did not comply with 2 C.F.R. pt. 180, subpart C and 2 C.F.R. pt. 3000, subpart C, in addition to remedies available to (name of state agency serving as recipient and name of subrecipient), the Federal Government may pursue available remedies, including but not limited to suspension and/or debarment.
- (4) The bidder or proposer agrees to comply with the requirements of 2 C.F.R. pt. 180, subpart C and 2 C.F.R. pt. 3000, subpart C while this offer is valid and throughout the period of any contract that may arise from this offer. The bidder or proposer further agrees to include a provision requiring such compliance in its lower tier covered transactions."

#### 9. Byrd Anti-Lobbying Amendment.

- a. <u>Applicability:</u> This requirement applies to all FEMA grant and cooperative agreement programs.
- b. Contractors that apply or bid for an award of \$100,000 or more must file the required certification. See 2 C.F.R. Part 200, Appendix II, (J); 44 C.F.R. Part 18; Chapter IV, 6.c; Appendix C, (4).
- c. Each tier certifies to the tier above that it will not and has not used Federal appropriated funds to pay any person or organization for influencing or attempting to influence an officer or employee of any agency, a member of Congress, officer or employee of Congress, or an employee of a member of Congress in connection with obtaining any Federal contract, grant or any other award covered by 31 U.S.C. § 1352. Each tier must also disclose any lobbying with non-Federal funds that takes place in connection with obtaining any Federal award. Such disclosures are forwarded from tier to tier up to the non-Federal award. See Chapter IV, (6.c) and Appendix C, (4).
- d. The following provides a Byrd Anti-Lobbying contract clause:

"Byrd Anti-Lobbying Amendment, 31 U.S.C. § 1352 (as amended)

Contractors who apply or bid for an award of \$100,000 or more shall file the required certification. Each tier certifies to the tier above that it will not and has not used Federal appropriated funds to pay any person or organization for influencing or attempting to influence an officer or employee of any agency, a member of Congress, officer or employee of Congress, or an employee of a member of Congress in connection with obtaining any Federal contract, grant, or any other award covered by 31 U.S.C. § 1352. Each tier shall also disclose any lobbying with non-Federal funds that takes place in connection with obtaining any Federal award. Such disclosures are forwarded from tier to tier up to the recipient."

#### APPENDIX A, 44 C.F.R. PART 18 – CERTIFICATION REGARDING LOBBYING

Certification for Contracts, Grants, Loans, and Cooperative Agreements (To be submitted with each bid or offer exceeding \$100,000). The undersigned [Contractor] certifies, to the best of his or her knowledge, that:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal

loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.

- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form- LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.
- 3. The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by 31, U.S.C. § 1352 (as amended by the Lobbying Disclosure Act of 1995). Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

tatement of its certification and dis	, certifies or affirms the truthfulness and accuracy of each closure, if any. In addition, the Contractor understands and agrees that et seq., apply to this certification and disclosure, if any.
Signature of Contractor's Aut	
Name and Title of Contractor	's Authorized Official
Name and Title of Contractor	- s Authorized Official

#### 10. Procurement of Recovered Materials.

Date

- a. <u>Applicability:</u> This requirement applies to all FEMA grant and cooperative agreement programs.
- b. A non-Federal entity that is a state agency or agency of a political subdivision of a state and its contractors must comply with Section 6002 of the Solid Waste Disposal Act, Pub. L. No. 89-272 (1965) (codified as amended by the Resource Conservation and Recovery Act at 42 U.S.C. § 6962). See 2 C.F.R. Part 200, Appendix II, (K); 2 C.F.R. § 200.322; Chapter V, (7).
- c. The requirements of Section 6002 include procuring only items designated in guidelines of the EPA at 40 C.F.R. Part 247 that contain the highest percentage of recovered materials practicable, consistent with maintaining a satisfactory level of competition, where the purchase price of the item exceeds \$10,000 or the value of the quantity acquired by the preceding fiscal year exceeded \$10,000; procuring solid waste management services in a manner that maximizes energy and resource

recovery; and establishing an affirmative procurement program for procurement of recovered materials identified in the EPA guidelines.

- d. The following provides the clause that a state agency or agency of a political subdivision of a state and its contractors can include in contracts meeting the above contract thresholds:
  - (1) In the performance of this contract, the Contractor shall make maximum use of products containing recovered materials that are EPA- designated items unless the product cannot be acquired—
    - (i) Competitively within a timeframe providing for compliance with the contract performance schedule;
    - (ii) Meeting contract performance requirements; or
    - (iii) At a reasonable price.
  - (2) Information about this requirement is available at EPA's Comprehensive Procurement Guidelines web site, <a href="http://www.epa.gov/cpg/">http://www.epa.gov/cpg/</a>. The list of EPA-designate items is available at <a href="http://www.epa.gov/cpg/products.htm">http://www.epa.gov/cpg/products.htm</a>.

#### 11. Additional FEMA Requirements.

a. The Uniform Rules authorize FEMA to require additional provisions for non- Federal entity contracts. FEMA, pursuant to this authority, requires or recommends the following:

#### b. Changes

To be eligible for FEMA assistance under the non-Federal entity's FEMA grant or cooperative agreement, the cost of the change, modification, change order, or constructive change must be allowable, allocable, within the scope of its grant or cooperative agreement, and reasonable for the completion of project scope. See Chapter V, (8). FEMA recommends, therefore, that a non-Federal entity include a changes clause in its contract that describes how, if at all, changes can be made by either party to alter the method, price, or schedule of the work without breaching the contract. The language of the clause may differ depending on the nature of the contract and the end-item procured.

#### c. Access to Records

All non-Federal entities must place into their contracts a provision that all contractors and their successors, transferees, assignees, and subcontractors acknowledge and agree to comply with applicable provisions governing Department and FEMA access to records, accounts, documents, information, facilities, and staff. See DHS Standard Terms and Conditions, v 3.0, (XXVI) (2013).

d. The following provides a contract clause regarding access to records:

"Access to Records. The following access to records requirements apply to this contract:

(1) The contractor agrees to provide (insert name of state agency or local or Indian tribal government), (insert name of recipient), the FEMA Administrator, the Comptroller General

of the United States, or any of their authorized representatives access to any books, documents, papers, and records of the Contractor which are directly pertinent to this contract for the purposes of making audits, examinations, excerpts, and transcriptions.

- (2) The Contractor agrees to permit any of the foregoing parties to reproduce by any means whatsoever or to copy excerpts and transcriptions as reasonably needed.
- (3) The contractor agrees to provide the FEMA Administrator or his authorized representatives access to construction or other work sites pertaining to the work being completed under the contract."

#### 12. DHS Deal, Logo, and Flags

All non-Federal entities must place in their contracts a provision that a contractor shall not use the DHS seal(s), logos, crests, or reproductions of flags or likenesses of DHS agency officials without specific FEMA pre-approval. See DHS Standard Terms and Conditions, v 3.0, (XXV) (2013).

### 13. Compliance with Federal Law, Regulations, and Executive Orders

All non-Federal entities must place into their contracts an acknowledgement that FEMA financial assistance will be used to fund the contract along with the requirement that the contractor will comply with all applicable federal law, regulations, executive orders, and FEMA policies, procedures, and directives. <u>See</u> Standard Form 424D, (19); Chapter IV, (10.b.v); Appendix C, (3).

#### 14. No Obligation by Federal Government

The non-Federal entity must include a provision in its contract that states that the Federal Government is not a party to the contract and is not subject to any obligations or liabilities to the non-Federal entity, contractor, or any other party pertaining to any matter resulting from the contract.

#### 15. Program Fraud and False or Fraudulent Statements or Related Acts

The non-Federal entity must include a provision in its contract that the contractor acknowledges that 31 U.S.C. Chap. 38 (Administrative Remedies for False Claims and Statements) applies to its actions pertaining to the contract.